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4. Close all United States ports to any ship that on the same continuous voyage was used or is being used in Bloc-Cuba trade.

After outlining these proposed actions, suggest you reiterate relevant points conveyed in your September 5 and September 18 presentations. Advise NAC that these proposals reflect continuing seriousness with which USG, Congress, and American public view Cuban shipping problem and importance we attach to making Soviet buildup of Cuba difficult ^{and expensive} as possible. State that while we wish to take into account views of other NAC members, and therefore have been in ~~some~~ consultation with them during past month, we believe that positive steps now required. To this end, Secretary also discussing these proposals orally with OAS Foreign Ministers now meeting in Washington.

We recognize that preceding contemplated actions may cause ^{some} problems for shipping companies in certain NATO countries but hope that NATO member governments, through consultation these companies, will be able persuade them to make necessary adjustments. This connection, steps which we are considering to carry out point 2 will take into account existing charter arrangements, and there will be some administrative "phasing in" on other points.

For Information Addressees: In view possible leaks via current OAS Meeting, Department (Burdett) today conveyed to representatives of governments to which you and Athens accredited (EUR posts/only) above proposed actions. These countries called in by Department because they ranked in top eight among countries whose ships were chartered in Bloc trade to Cuba during first six months 1962.

For Tokyo: Please advise if you believe above actions will affect Japanese.

END

RUSK

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